# **Dam Repair Assistance Grant Program**

# **Notice of Funding Opportunity (NOFO)**

# Revision 1 August 1, 2025

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#### 1. **Program Description**

#### 1.1 Overview

The State Fiscal Year 2024-2025 (SFY25) appropriations act committed \$1.5 million for the creation of a cost-sharing grant program to correct dam deficiencies identified by the South Carolina Department of Environmental Services ("SCDES" or "Department") for High and Significant Hazard dams regulated under the Dams and Reservoir Safety Act. With the approval of the SFY 2025-2026 state budget in May 2025, an additional \$1.5 million, for a total of \$3 million, has been appropriated for the creation of grant awards under this grant program<sup>1</sup>. With these funds available until expended, SCDES is soliciting applications from eligible applicants for pre-construction and construction efforts associated with dam repair and removal for eligible High and Significant Hazard dams in South Carolina. Under the authority of the Dams and Reservoirs Safety Act, SCDES plans to use the full \$3 million in grant funds for the first offering of this program.

This Notice of Funding Opportunity (NOFO) serves as an open invitation for eligible applicants to begin submitting their grant applications to SCDES. In order to give potential applicants sufficient time to review the changes in the Revision 1 release of this NOFO and revise their applications accordingly, the previous application deadline of 5:00 PM on August 15, 2025, has been extended to 5:00 PM on September 2, 2025<sup>2</sup>.

This NOFO formally establishes the official rules, requirements, and protocols for the Dam Repair Assistance Grant Program. SCDES reserves the right to amend, revise, or make future modifications to this NOFO document at its discretion up to the application deadline provided above. Revisions to this NOFO will be posted to the Dam Safety Program's website at <a href="https://des.sc.gov/programs/bureau-water/dams-reservoirs/dam-repair-assistance-grant">https://des.sc.gov/programs/bureau-water/dams-reservoirs/dam-repair-assistance-grant</a> and communicated via electronic mail (e-mail) to owners of High and Significant hazard dams to help owners. This will help owners be aware of the changes and to give applicants the opportunity to revise their applications, if necessary. <a href="Please see Section 13"/Please see Sec

<sup>&</sup>lt;sup>1</sup> Rev. 1 Update – Updated funding available for grant awards from \$1.5 million to \$3 million to reflect the SFY26 Senate budget approval.

<sup>&</sup>lt;sup>2</sup> Rev. 1 Update – Extended the application deadline from 5:00 PM on July 1, 2025, to 5:00 PM on September 2, 2025.

mail address on file and check their e-mail accounts regularly to not miss any future announcements or updates from SCDES on this grant.

Completed application packets may be submitted by e-mail, mail, or in person:

Via e-mail, read receipt requested:

DESresponse@des.sc.gov

Via Certified Mail or In-Person:

SCDES - BOW

Dam Safety Program

Attention: Brittany Felder

2600 Bull St

Columbia, SC 29201

Please note that any information shared with SCDES may be subject to Freedom of Information Act (FOIA) requirements.

# 1.2 Objectives

The Dam Repair Assistance Grant Program aims to:

- Reduce or eliminate risk to the public associated with dams (see "Risk" in Definitions);
- Improve accessibility of financial assistance to dam owners who may not be eligible to apply for other dam safety grants; and,
- Provide financial assistance for the repair or removal of High and Significant Hazard dams that fail to meet minimum dam safety standards and pose an unacceptable risk to downstream life and property.

# 2. <u>Program Eligibilities</u>

#### **2.1 Eligible Activities**

Grant funding is limited to A) eligible activities on B) eligible dams carried out by C) eligible applicants. Eligible activities include:

- Preparedness Planning (non-construction)
- Project Planning (non-construction)
- Preliminary Engineering (non-construction)

- Engineering Design (non-construction)
- Outreach and Risk Communication (non-construction)
- Instrumentation (non-construction)
- Repair or Alteration (construction)
- Removal (construction)

Table 1: Allowed activities for the FY25 Dam Repair Assistance Grant Program.

Main Category	Sub-Category	Activity
Non-Construction	Preparedness Planning	<ul> <li>Development of Emergency Action Plans (EAP), evacuation plans, plans for fighting floods, or community response plans for the floodplain management plan.</li> <li>Coordination of EAP and Emergency Operations Plans (EOP) for different release conditions.</li> </ul>
	Project Planning	<ul> <li>Activities and studies that determine risks associated with eligible dams (for future construction project).</li> <li>Development of Operation and Maintenance plans.</li> </ul>
	Preliminary Engineering	<ul> <li>Dam risk and consequence assessments.</li> <li>Feasibility studies.</li> <li>Preliminary engineering studies.</li> <li>Alternatives analysis.</li> <li>Mapping, engineering survey, and inundation modeling.</li> </ul>
	Engineering Design	<ul> <li>Final design.</li> <li>Development of drawings and specifications.</li> <li>Permitting.</li> </ul>
	Outreach and Risk Communication	Public education and awareness of flood risks associated with the eligible dam project.
	Instrumentation	<ul> <li>Equipment, sensors, hardware, software, etc.</li> <li>Installation where a SCDES Dam Safety permit is not required.</li> </ul>

Construction	Repair or Alteration	<ul> <li>Bid services.</li> <li>Repair or rehabilitation of the dam (including tree removal*).</li> <li>Construction oversight and monitoring.</li> <li>Project Management (capped at 5%).</li> </ul>
	Removal	<ul> <li>Bid services.</li> <li>Demolition and decommissioning of the dam.</li> <li>Construction oversight and monitoring.</li> <li>Project Management (capped at 5%).</li> </ul>

<sup>\*</sup>Vegetation removal is considered routine operation and maintenance, and as such, is ineligible for grant funding. However, tree removal where a permit is required (i.e., root removal and embankment repair) is considered repair, not maintenance, and is an eligible activity.

The following activities are ineligible for funding under this program:

- Routine Operation and Maintenance (O&M) (See "Routine Operation and Maintenance" in Definitions);
  - Routine O&M Activities include, but are not limited to: mowing, vegetation removal (excluding tree removal that requires a permit), addressing superficial or shallow erosion, and servicing gates and valves.
- Purchase of equipment that is not an integral part of the funded project;
- Establishment of a reserve fund;
- Any activity that increases the dam's Hazard Potential (see "Hazard Potential" in Definitions). This includes projects that propose to increase dam height and/or storage capacity;
- The performance of work that would result in unnecessary or duplicative data. For example, data that are freely available from the Department or other source and remain valid (e.g., geotechnical investigation where past geotechnical investigation already exists). The determination of whether an effort would produce unnecessary or duplicative data is solely at the Department's discretion;
- Payment of principal or interest on existing debt, or any interest payments associated with project financing;
- Costs associated with bid protests;
- Litigation costs, including, but not limited to, appeals of SCDES decisions;

- Activities that do not reduce risk posed by the dam;
- Activities and elements of activities that do not serve a public benefit (e.g., driveway paving, private docks, boat ramps, etc.);
- Activities that have not been approved in advance by the Department's Dam Safety Program; and
- Construction of new dams.

#### 2.2 Dam Eligibility

The date for which the Department will establish eligibility of a dam is December 31<sup>st</sup> each year. The date shown on the dam's most recent Preliminary Inspection Report (see "Preliminary Inspection Report" in Definitions) from SCDES is the official date of determination for the following eligibility criteria. If the dam's most recent Preliminary Inspection Report was sent to the dam owner after the cutoff date for the funding cycle, the second most recent Preliminary Inspection Report will be used. In order to be considered eligible for funding under this grant program, a dam must:

- Be regulated by the SCDES Dam Safety Program;
- Have a Hazard Potential Classification (see "Hazard Potential Classification" in Definitions) of "High" or "Significant"; and
- Have a Condition Assessment Rating (see "Condition Assessment Rating" in Definitions) of "Poor" or "Unsatisfactory" as identified by SCDES, or where a Dam Safety Deficiency (see "Dam Safety Deficiency" in Definitions) has been identified by an Engineer (see "Engineer" in Definitions) that was not revealed in a Preliminary Inspection (see "Preliminary Inspection" in Definitions) performed by the Department.
  - o If your dam did not receive a Condition Assessment Rating of "Poor" or "Unsatisfactory," your dam is not necessarily ineligible. For example, if you are able to provide evidence of a Dam Safety Deficiency identified by an Engineer for a dam with a "Fair" Condition Assessment Rating but meeting all other eligibility requirements, then the application may be eligible for funding. Dams in this category must provide an Engineer's Report that identifies a specific deficiency, which regulatory requirements the dam fails to satisfy, and what is needed to correct the deficiency<sup>3</sup>.

<sup>&</sup>lt;sup>3</sup>Rev. 1 Update – Dams that do not have a "Poor" or "Unsatisfactory" condition rating are now required to provide an Engineer's Report in order to be considered eligible.

The following types of dams are not eligible for funding:

- Dams exempt from state regulation under the Dams and Reservoirs Safety Act and Regulations; and,
- Low Hazard Potential dams (see "Low Hazard Potential" in Definitions).

#### 2.3 Applicant Eligibility

All owners of eligible High and Significant Hazard Potential dams can apply for this grant program. However, all applicants must be able to:

- Demonstrate clear ownership of the dam;
  - Ownership determinations (See "Owner" in Definitions) will be made by SCDES, which may require the use of outside legal counsel.
  - o Community associations (such as Homeowners Associations, "HOAs") must provide current covenants and by-laws with their grant application.
- Demonstrate that they are not delinquent on any local, state, or federal taxes (not applicable to tax-exempt non-profit organizations<sup>4</sup>);
- In the case of a local government, it must not be listed as delinquent on any audits, as reported on the Office of the State Treasurer's website;
  - o Delinquent Audit List for Municipalities: <a href="https://treasurer.sc.gov/what-we-do/for-governments/audit-information/municipal-delinquent-audits/">https://treasurer.sc.gov/what-we-do/for-governments/audit-information/municipal-delinquent-audits/</a>
  - o Delinquent Audit List for Counties: <a href="https://treasurer.sc.gov/what-we-do/for-governments/audit-information/county-delinquent-audits/">https://treasurer.sc.gov/what-we-do/for-governments/audit-information/county-delinquent-audits/</a>
- In the case of a business entity, it must be in good standing with the SC Secretary of State's office:
  - You can search the SC Secretary of State website for existing South Carolina businesses to find the entity status: <a href="https://businessfilings.sc.gov/businessfiling">https://businessfilings.sc.gov/businessfiling</a>;
- In the case of multiple owners of a single dam:
  - The grant can only be awarded to one owner if there are multiple dam owners. Multiple owners must either form and apply as a partnership, such as a Limited Partnership or General Partnership, or decide who will be the Applicant/Recipient. Grant award decisions are made solely at the discretion of SCDES.

<sup>&</sup>lt;sup>4</sup> Rev. 1 Update – Tax-exempt non-profit organizations are exempt from demonstrating that they are not delinquent on any local, state, or federal taxes.

- o All dam owners must demonstrate support for the project, even if only one or some are funding the project. (Not applicable to dam removal projects<sup>5</sup>)
- Multiple competing applications for the same dam will be taken as a sign that all dam owners are <u>not</u> in agreement and result in the rejection of all applications for the dam. For projects that propose to address a specific Dam Safety Deficiency, grants will not be awarded if the deficiency is not fully addressed and corrected across the entire dam. For example, if a retaining wall needs repair and the wall crosses multiple parcels of land under different ownership, the application must show that the entire wall will be brought into a repaired and safe condition.

#### 3. Cost Share and Match

Cost share for awards starts at 50% of the direct eligible costs required to complete the Scope of Work (SOW, See "Scope of Work" in Definitions) for an approved project. The Recipient must provide the remaining 50% match in the form of the Recipient's funds or as in-kind contributions. If cash match is provided, it must be used towards costs for the project. The Recipient's cash match cannot come from another state source of funds<sup>6</sup>. If other grant funds are used to meet the match requirement, it is the responsibility of the Grantee to verify that this is allowable under the terms and conditions of that grant program. Funds for activities that do not serve a public benefit, even if they are related to the project, may not count toward the recipient match requirement. State match can increase up to 75% based on demonstration of financial hardship.

#### 3.1 In-Kind Contributions

SCDES must review and pre-approve a description of in-kind services, activities, or goods to be eligible for the Recipient's cost share match requirement. Goods, services, and activities that have been acquired all or in part with state funds cannot be used to meet the match requirement. The following may count toward the Recipient's share of the project costs, as long as all goods, materials, and services are identified in advance, certified by the Engineer as conforming with approved plans and specifications, and SCDES has approved and specifically incorporated them into the award agreement. The determination of the value of in-kind goods or services is solely at the Department's discretion. To be eligible as the

<sup>&</sup>lt;sup>5</sup> Rev. 1 Update – The requirement for all dam owners to demonstrate support for the project is no longer applicable to dam removal projects.

<sup>&</sup>lt;sup>6</sup> Rev. 1 Update – The Recipient's cash match cannot come from another state source of funds.

Recipient's non-state match, the below services, activities, or goods must have been acquired new and within one year prior to the execution of the award agreement<sup>7</sup>:

- Previously Acquired Goods and Materials
- Donated Goods and Materials
- Previously Acquired/Performed Professional Services
- Donated Services
- Force Account Labor (i.e., labor under the direct employment of the recipient/dam owner)

Documentation is necessary to demonstrate the origin of goods, materials, and services required. Without proper documentation of origin, the Department may deny of any good, material, or service, or any portion thereof, as a matching contribution.

#### 3.2 Financial Hardship

The default recipient match requirement for this funding opportunity is 50%, but the Department will consider reducing the recipient match to 25% if the owner submits a claim of financial hardship and supporting documentation with the application. In such cases, SCDES will review applicant's supporting documentation (which shall include a minimum of 3 years of federal and state tax returns, current statements of financial accounts, etc.) to determine if the applicant can afford the standard 50% share of the estimated project cost. Where staff determines financial hardship exists, the Recipient cost share requirement can be reduced down to the minimum, which is 25%. No further reduction can be allowed. (See Section 5.2 Additional Requirements for Financial Hardship).

Additionally, determination of financial hardship by SCDES will make available to the Recipient the "Simultaneous Co-Funded" payment policy<sup>8</sup> (See Section 8.2 <u>Simultaneous Co-Funded Payments</u>). Cases of financial hardship still require retainage (See "Retainage" in Definitions) of 15% for non-construction or 20% for construction that SCDES will hold back until the final co-funded payment request is received and approved by SCDES.

#### 3.3 Pre-Award Costs

Pre-Award Costs (see "Pre-Award Costs" in Definitions) are not eligible for reimbursement or co-funded payment under this grant program. However, certain pre-award in-kind

<sup>&</sup>lt;sup>7</sup> Rev. 1 Update – Certain pre-award in-kind contributions are now eligible to count towards the Recipient's non-state match requirement.

<sup>&</sup>lt;sup>8</sup> Rev. 1 Update – The "Simultaneous Co-Funded" payment policy option is now available for Recipients with a financial hardship determination.

contributions SCDES reviewed and approved may be used to meet the Recipient's match requirement as long as these costs were incurred within one year prior to the execution of the award agreement.

#### 4. Period of Performance

For this program, Planning and Engineering projects will have a Period of Performance (POP) (see "Period of Performance" in Definitions) of one year and Construction projects will have a POP of three years. Applicants should only propose projects that can be completed within the POP. The POP will start upon full execution of the Award Agreement and the POP end date will be as stated in the Award Agreement.

#### **4.1 Period of Performance Extensions**

Extensions to the POP under this program may be allowed but cannot be guaranteed. Requests to extend the POP for any reason must be submitted to SCDES for approval. SCDES will review the request and Recipient's justification before making the determination to approve or deny the extension request. POP extension requests should be submitted in writing to SCDES at least 90 days prior to the POP end date and include:

- Award number;
- Verification that progress has been made as described in quarterly reports submitted to SCDES;
- Reason(s) for the delay including details of the legal, policy, or operational challenges that prevent the final outlay of awarded funds by the deadline;
- Current status of the activity/activities;
- Current POP termination date and new projected completion date;
- Amount of funds drawn down to date;
- Remaining available funds, both State and Recipient Match;
- Budget outlining how remaining funds will be expended;
- Plan for completion, including milestones and timeframes for achieving each milestone and the positions or person responsible for implementing the plan for completion; and
- Certification that activities will be completed within the extended POP without any modification to the original SOW approved by SCDES.

# 5. Application Requirements

Applications for planning, design, and engineering activities may be completed without the assistance of an Engineer. However, applications for construction projects **must** be

prepared with the assistance of an Engineer. To help ensure consistency and accountability in the design and implementation of construction projects, the Engineer responsible for the project design must also be the sole Engineer for the duration of the construction project.<sup>9</sup>

SCDES staff are available to provide technical assistance to help potential applicants determine their eligibility or discuss how to apply for funding.

Applicants may submit only one application per dam per funding cycle. If multiple applications for the same dam are received within the same funding cycle, all applications for that dam will be rejected.

A completed application package must include the following documentation, as applicable:

• <u>Completed Application Form</u> (Attachment A)

# • Eligibility Narrative

 The Eligibility Narrative must state how the applicant, the dam, and activities included in the project's SOW meet all required eligibility criteria.

#### Project Narrative

- The Project Narrative must include the dam's name, state dam inventory number, coordinates of the dam, tax map ID #(s), and the SOW for the project.
- Please note that the South Carolina Supreme Court has interpreted Article X, Section 5 of the South Carolina Constitution to mean that any expenditure of public funds must be made for a public purpose. As such, the Project Narrative should also include a discussion of how the project will provide a public benefit (e.g., reservoir provides water for firefighting, dam supports a public road, dam provides storage for flood control, etc.).
- The Project Narrative must detail the dam's known or suspected deficiencies and the current understanding of the overall health and nature of the dam and its potential downstream impacts resulting from misoperation or failure. The narrative should discuss how the proposed project reduces risk posed by the dam.
- The Project Narrative should describe any risk reduction measures that have been implemented for the dam or reservoir. Examples of risk reduction measures include: significantly lowered or fully drained reservoir, functioning temporary siphons or pumps in place, procedure for routine site visits on set interval or before/after significant rain events, conducted or have scheduled an EAP exercise with local emergency managers and first responders, etc.

<sup>&</sup>lt;sup>9</sup> Rev. 1 Update – Added requirement for construction projects to maintain the same Engineer for the duration of the project.

- Project Milestones for the Proposed SOW (Attachment D for Non-Construction, Attachment E for Construction)
  - A list of key project elements (i.e., milestones) required to successfully complete
    the project. Project milestones provided in the Application will be incorporated
    into the Award Agreement and serve to define the SOW. While these milestones
    are up to the applicant to identify, examples include, but are not limited to:
    - Solicitation for Engineering Services
    - Procurement of Engineering Contractor
    - Field Investigations
    - Laboratory Testing
    - Completion of Risk Analysis
    - Completion of Alternatives Analysis and Selection of Rehabilitation
       Method
    - Development of Complete Plans and Specifications and a Permit Application for Dam Alteration, Repair, or Removal
    - Permit Application Submittal Date
    - Development of Bid Package for Construction Contractors
    - Start of Construction
    - Completion of Construction
- Detailed Budget for the Proposed SOW
  - A detailed budget that includes the project cost estimate<sup>10</sup> and provides a breakdown of project costs by major category, such as: engineering services, construction, construction monitoring/supervision/testing, equipment, supplies.
  - o A budget line item for contingencies is allowed, but shall not exceed:
    - 5% for non-construction projects, or
    - 15% for construction projects.
  - The Recipient must bear the responsibility of cost overruns exceeding the contingency.
- Match Commitment Letter/Description of Match
  - Any matching contributions that are in-kind must be pre-approved by SCDES and incorporated into the Award Agreement to be eligible as the Recipient's match requirement.
  - The Match Commitment Letter should provide the source of the Recipient's matching funds (e.g., cash on hand, loan, another grant, in-kind contributions).

<sup>&</sup>lt;sup>10</sup> Rev. 1 Update: The Cost Estimate is now part of the Detailed Budget application requirement. Please note that, for construction project applications, a cost estimate prepared and signed by an Engineer is still required.

- o If in-kind contributions will be used for match, a description of the type and nature of each contribution, its estimated value, and how that value was calculated must be included in the letter. For example, if volunteer labor or services will be used as in-kind match, the hourly rate for volunteer work should be consistent with what the Recipient would pay for similar work at market rate. The Department reserves the right to establish a fair market value for all in-kind contributions.
- Copy of Property Deed(s) OR Proof of Ownership
- Covenants and Notice of Other Encumbrances (i.e., encumbrances by way of notation to deed) (if applicable)
- By-laws (for Homeowner Associations or other community associations, if applicable)
- Certification of Compliance from the SC Department of Revenue (or your state of residence) and Tax Compliance Report from the Internal Revenue Service (for verifying that applicant is not delinquent on federal or state taxes) (Not applicable to tax-exempt non-profit organizations<sup>11</sup>)
- IRS Determination Letter and SCDOR Certificate of Existence (applicable only to taxexempt non-profit organizations<sup>12</sup>)
- A letter stating that all dam owners are in support of the project, cosigned by all dam owners (applicable only to multiple owner situations; not applicable to dam removal projects<sup>13</sup>)
- Engineer's Report that identifies a specific deficiency, which of the regulatory requirements the dam fails to satisfy, and what is needed to correct the deficiency (applicable only to dams that do not have a "Poor" or "Unsatisfactory" condition assessment rating<sup>14</sup>)
- Completed Application Checklist (Attachment E)

# 5.1 Additional Requirements for Construction Projects

Applications for construction projects must also include the following:

<sup>&</sup>lt;sup>11</sup> Rev. 1 Update – IRS Tax Compliance Report and SCDOR Certificate of Compliance are no longer required for tax-exempt non-profit organizations.

<sup>&</sup>lt;sup>12</sup> Rev. 1 Update – IRS Determination Letter and SCDOR Certificate of Existence are now required for tax-exempt non-profit organizations.

<sup>&</sup>lt;sup>13</sup> Rev. 1 Update – The letter stating that all dam owners are in support of the project, cosigned by all dam owners, is no longer required for dam removal projects.

<sup>&</sup>lt;sup>14</sup> Rev. 1 Update – An Engineer's Report is now required for dams without a "Poor" or "Unsatisfactory" condition assessment rating.

- An Engineer's statement that the application was prepared with the assistance of a registered Professional Engineer licensed in the state of South Carolina;
- A cost estimate developed by an Engineer, with a signed statement that the cost estimate is complete and accurately reflects current economic conditions, pricing trends, and industry data to the best of the Engineer's knowledge and ability;
- An Engineer's statement regarding the adequacy of current risk reduction measures
  and recommendation for additional risk reduction measures. (Dam owner's
  implementation of Engineer's recommendation for additional risk reduction measures
  will be incorporated into the Award Agreement (See "Award Agreement" in Definitions)
  as a condition of award acceptance. Failure to continue all active risk reduction
  measures during the POP will be considered grounds for suspension of reimbursement
  processing by SCDES.);
- Preliminary Engineering Report, signed by an Engineer.

# 5.2 Additional Requirements for Financial Hardship Determination

In order for SCDES to determine if an applicant qualifies for an increased State cost share due to financial hardship, the applicant must claim a financial hardship exists that prevents compliance with the 50% cost share requirement and include the following documents in their application:

- Statement of Financial Hardship;
  - o A narrative stating that the applicant does not have the financial means to meet the recipient match required to complete the project at the default cost share rate and is requesting a financial hardship determination from SCDES to increase the State match to 75%.
- Tax Returns for the past three years to verify income; and
- Financial account statements
  - Assets and Savings Statements:
    - Latest 3 months of bank statements (checking, savings accounts);
    - Investment account statements and other assets, such as retirement accounts, stocks, property holdings, etc. (if applicable).
  - o Business Financial Information (if applicable):
    - Balance Sheets from the past three years; and
    - Income Statements from the past three years.

Please note that all financial records submitted are subject to FOIA. However, FOIA policy requires the redaction of bank account numbers and all other Personally Identifiable Information for private individuals.

# 5.3 EAP Requirement

While not required at the time of Application, Recipients must develop an EAP that is both current with all information and in the Department's current format. SCDES must approve all EAPs prior to receiving any grant funds (not applicable to dam removal projects or projects that result in the exemption of a dam<sup>15</sup>). This requirement will be included in all Award Agreements except those for dam removals or projects that result in the exemption of a dam. Grant funds supporting the development of an EAP may not be drawn down until the EAP has been approved by SCDES. Please contact the SCDES Dam Safety Program at <a href="mailto:DESresponse@des.sc.gov">DESresponse@des.sc.gov</a> for more information on EAP requirements and to request Dam Safety Program assistance with creating an EAP. <a href="mailto:EAP creation or updating is an eligible activity for inclusion in the Application for grant funding.">EAP creation or updating is an eligible activity for inclusion in the Application for grant funding.

#### 6. Selection Criteria

A two-part selection process will be used to determine which applications will be selected for funding: an Eligibility Screening and a Ranking.

#### **6.1 Eligibility Screening**

The Eligibility Screening aims to identify and advance applications that:

- Meet all dam, applicant, and activity eligibility criteria;
- Meet all grant application requirements; and
- Correct deficiencies across the entire dam.

#### 6.2 Ranking

Applications that pass the initial screening will be reviewed by the SCDES Dam Safety Program and evaluated on technical merits of the dam and proposed project. This evaluation will rely upon a points-based system to quantify the level of risk reduction as a result of project implementation. Dams where risk reduction measures are already in place will also receive points in the ranking system. See Attachment C – Ranking Tool to view the ranking criteria for this funding cycle and the point values assigned to each.

<sup>&</sup>lt;sup>15</sup> Rev. 1 Update – The EAP requirement is no longer applicable to dam removal projects or projects that result in the exemption of a dam.

#### 7. Procurement

#### 7.1 Procurement for Governmental Entities

Political subdivisions (see Definitions) are required to follow their own procurement rules. State agencies must comply with the full Consolidated Procurement Code, SC Code Title 11, Chapter 35<sup>16</sup>.

#### 7.2 Procurement for Non-Governmental Entities

For non-governmental entities, program-specific procurement requirements<sup>17</sup> will apply in order to prevent fraud, waste, and abuse in procuring the materials, goods, and services necessary to accomplish the dam repair or removal project. Procurement requirements will be based on the maximum state share as contained in the grant application cost estimate (i.e., estimated state share plus allowable contingency). Should actual incurred costs exceed the state share plus contingency, the Recipient will bear all excess costs. Allowable contingency amounts are 5% for non-construction and 15% for construction. Contingencies apply to the state share amount. Unused funds from contingencies at the end of the POP will be released to SCDES and those funds will be made available for future grant awards.

#### Summary of Procurement Thresholds for Goods and Services

State Share	Procurement
Less than \$10,000	No competition required (SCDES must
Less than \$10,000	determine costs are fair and reasonable)
Between \$10,000 and \$25,000	A minimum of three written quotes or three documented attempts at solicitation for quotes. Solicitation for quotes must be reviewed and pre-approved by SCDES, and the quotes received must be in identical format. Quotes must be reviewed and pre-approved by SCDES. Please note that the Recipient may select any of these quotes, but SCDES will pay only the lowest quoted price.
Greater than \$25,000	Must be advertised at least once. The dam owner may select any of these quotes, but SCDES will pay only the lowest quoted price.

<sup>&</sup>lt;sup>16</sup> Rev. 1 Update – State agencies and political subdivisions are required to follow their own procurement codes.

<sup>&</sup>lt;sup>17</sup> Rev. 1 Update – Procurement requirements for non-governmental entities have been added.

# Summary of Procurement Thresholds for Professional Services (Engineering, Surveying, Geotechnical Services/Testing, etc.)

State Share	Procurement
Less than \$50,000	Requires only a single quote/proposal (SCDES must determine costs are fair and reasonable).
Greater than \$50,000	Qualifications based procurement required in accordance with SC Code 11-35-3220 <sup>18</sup> .

# Summary of Procurement Thresholds for Construction Projects

State Share	Procurement
	Requires only a single quote from a single
Less than \$10,000	vendor. (SCDES must determine costs are
	fair and reasonable).
	A minimum of three written quotes or
	three documented attempts at solicitation
	for quotes from three different qualified
	sources. Solicitation for quotes must be
Between \$10,000 and \$100,000	reviewed and pre-approved by SCDES, and
	the quotes received must be in identical
	format. The Recipient may select any of the
	quotes, but SCDES will pay only the lowest
	quoted price.
	Requires the use of a formal competitive
Greater than \$100,000	sealed bidding process in accordance with
	SC Code 11-35-1520

Solicitations for goods and services, including construction, must be based on a clear and accurate description of the material, product, or work to be performed. SCDES must be given the opportunity to review solicitations in advance of release, and solicitations must be in identical format for all potential offerors. For construction projects, SCDES hopes to provide all Recipients a list of pre-qualified contractors to simplify the procurement

<sup>&</sup>lt;sup>18</sup> Rev. 1 Update – Procurement is now required for Professional Services, including engineering, if the state share will exceed \$50,000.

process, but use of this list will be entirely optional. Those who opt not to use the list must still adhere to state procurement requirements.

Contractors under this grant program are required to be licensed in the state of SC. Contractors that have been debarred or suspended by the State <u>or</u> Federal government may not be considered for contracting.

Debarment and suspension status for contractors in SC can be found on the South Carolina Division of Procurement Services website at:

https://www.procurement.sc.gov/legal/legal-suspend-debar

Federal debarment and suspension information can be found on the System for Award Management website at: <a href="https://www.sam.gov/">https://www.sam.gov/</a>

Prior to solicitation for construction contractors, all necessary permits and bid-ready plans and specifications are required. SCDES must review all quotes or bids and reserves the right to declare any quote or bid as incomplete or non-responsive. .

Following contract award but before construction, the dam owner, owner's engineer, owner's contractor(s), and SCDES staff must hold a mandatory pre-construction conference. Failure to conduct a pre-construction conference will result in a suspension of reimbursement processing.

# 7.3 Advertising Bid Opportunities

Where competitive sealed bidding is required, SCDES will provide a webpage dedicated to advertising bid opportunities for Dam Repair Assistance Grant projects. Grantees that are not government entities are required to use this web page. Government entities applying for the grant are not required to use this web page and can advertise directly on the South Carolina Business Opportunities (SCBO). The creation and location of this webpage will be announced in SCBO at the start of each grant funding cycle<sup>19</sup>.

#### 7.4 Bid Protests

For procurements that require competitive sealed bidding, the Department will only agree to pay the relevant share (i.e., 50% or 75%) of the lowest responsive, responsible bid as determined by the Engineer who reviews and certifies the bids. The Department is not requiring an award be made to the lowest bidder and is not requiring its pre-approval of an intent to award. Any bid protests by an engineer or contractor received will be solely the

<sup>&</sup>lt;sup>19</sup> Rev. 1 Update – Added requirements for sealed bidding.

responsibility of the Recipient to resolve and any costs associated with bid protests are not eligible for inclusion in the grant and may not count toward the Recipient's cost share<sup>20</sup>.

# 7.5 Bond Requirements for Construction Projects<sup>21</sup>

For construction projects that are greater than \$100,000, a bid bond (See "Bid Bond" in Definitions) of at least 5% is required. For all construction projects, a 100% payment bond and performance bond are required (See "Payment Bond" and "Performance Bond" in Definitions).

# 7.6 <u>Insurance Requirements for Contractors<sup>22</sup></u>

Contractors shall have, and shall maintain for the duration of the contract, insurance against claims for injuries to persons or damages to property which may arise from or in connection with the performance of the work and the results of that work by the contractor, his agents, representatives, employees or subcontractors. Coverage shall include commercial general liability, automotive liability, and worker's compensation coverage as required by the State of South Carolina. If coverage is claims-based, Contractor must maintain in force and effect any "claims made" coverage for a minimum of three years after the completion of all work or services to be provided under the Contract. Certificates of insurance coverage by a company or companies lawfully authorized to do business in South Carolina shall be provided prior to the commencement of work. Applicants should plan to submit a summary of all insurance policies held or planned to acquire to comply with the insurance requirements stated herein, if any, including policy types; coverage types; limits, sub-limits, and deductibles for each policy and coverage type; the carrier's A.M. Best rating; and whether the policy is written on an occurrence or claims-made basis.

# 7.7 Insurance Requirements for Engineers

Engineers are required to provide proof of professional liability insurance against claims for negligence, errors, or omissions in services rendered or in connection with the performance of the work and the results of that work by the professional, his agents, representatives, employees or subcontractors, or any other entity for which the engineer is legally responsible. Certificates of insurance coverage by a company or companies lawfully

<sup>&</sup>lt;sup>20</sup> Rev. 1 Update – Added requirements for bid protests.

<sup>&</sup>lt;sup>21</sup> Rev. 1 Update – Added bond requirements for construction contracts.

<sup>&</sup>lt;sup>22</sup>Rev. 1 Update – Added insurance, standard of performance, and compliance with laws requirements for contractors and Professional Engineers.

authorized to do business in South Carolina shall be provided prior to the commencement of work. Applicants should plan to submit a summary of Engineer's insurance policies held or planned to acquire to comply with the insurance requirements stated herein, if any, including policy types; coverage types; limits, sub-limits, and deductibles for each policy and coverage type; the carrier's A.M. Best rating; and whether the policy is written on an occurrence or claims-made basis.

# 7.8 Standard of Performance for Contractors and Engineers

Contractors and Engineers carrying out work pursuant to an Award from this Program will perform all services with at least the ordinary care and skill customary in the profession or trade and will comply with all professional rules of conduct applicable to the provision of services under the Award.

# 7.9 Compliance with Laws for Contractors and Engineers

Contractors and engineers carrying out work pursuant an Award from this Program shall comply with all applicable laws and regulations in the performance of this Contract. Contractors carrying out work pursuant to an Award from this Program will comply with S.C. Code Sections 41-8-10 through 20 and will provide documentation upon request.

# 7.10 Non-Indemnification<sup>23</sup>

Any contracts resulting from an Award from this Program are between the contractor or Engineer and the Recipient. SCDES is not a party to such contracts and bears no liability for any party's losses arising out of or relating in any way to the contract. Any term or condition of contracts resulting from an Award from this Program or any related agreements is void to the extent it: (1) requires SCDES to indemnify, hold harmless, defend, or pay attorney's fees to anyone for any reason; or (2) would have the purpose or effect of increasing or expanding any liability of the State or its agencies or employees for any act, error, or omission subject to the South Carolina Tort Claims Act, whether characterized as tort, contract, equitable indemnification, or any other theory or claim.

<sup>&</sup>lt;sup>23</sup> Rev. 1 Update – Added non-indemnification clause.

#### 7.11 Change Orders

A change order (See "Change Order" in Definitions) is required for any increased in quoted prices, bid prices, or quantities, regardless of the source of funds. Contingency amounts of 5% for non-construction and 15% for construction represent the maximum state contribution under the grant. Cost overruns that exceed the state share plus contingency shall be borne by the Recipient at 100%<sup>24</sup>.

#### 8. <u>Payments</u>

There are two types of payment policies under this grant: Reimbursement-Based and Simultaneous Co-Funded. In order to be eligible for payment under either payment policy, costs incurred to complete the project must be incurred on eligible activities within the approved SOW and within the POP. SCDES will not provide payment in advance in any circumstance.

#### **8.1 Reimbursement Based Payment**

To receive funds, Recipients must prepare and submit a Request for Reimbursement (RFR) to SCDES for review and processing. After receipt of all necessary documentation of approved, eligible, incurred, and paid costs, SCDES will reimburse the pre-established state share to the Recipient. Reimbursement cannot be requested more frequently than once a month. SCDES will retain 15% of the state share until the final RFR for non-construction projects, and 20% of the state share until the final RFR for construction projects. Each RFR shall be accompanied by a licensed PE's certification that the costs incurred were necessary, reasonable, within the approved SOW, and for construction projects, in conformance with the permit and approved plans and specifications.

# **8.2 Simultaneous Co-Funded Payment**

The Simultaneous Co-Funded Payment option is available only to Recipients with a financial hardship determination from SCDES. After the Recipient submits documentation of approved, eligible, incurred costs and proof of payment of the non-state share, SCDES will pay the state's share to the contractor/vendor. A licensed Engineer's's certification that the costs incurred were necessary, reasonable, and within the approved Scope of Work is required for payment. SCDES will retain 15% of the state share until the final request for payment for non-construction projects, and 20% of the state share until the final request for construction projects.

<sup>&</sup>lt;sup>24</sup> Rev. 1 Update – Added requirements for change orders.

This payment option requires the Recipient to allow SCDES to make partial payments on the Recipient's behalf. In order for SCDES to make payments, the contractor/vendor will be required to register as a vendor with the South Carolina Division of Procurement Services and must agree to issue two invoices per payment: one for the Recipient's share and one for SCDES's state share.

# 9. Recordkeeping and Monitoring

# 9.1 Retention Policy

The Recipient must retain grant records, including documentation of costs and supporting documents, for a period of three years and make records available for inspection and audit at any time during the three-year period that SCDES deems necessary<sup>25</sup>. SCDES may make office visits, site visits, and document requests to monitor compliance at any time during the POP and for the 3-year document retention period after closure of the grant. Construction monitoring visits, including any records review will be performed by SCDES at set intervals.

#### 9.2 Quarterly Reporting

Recipients will be required to submit Quarterly Progress Reports summarizing activities that occurred during the quarter that advanced the project toward completion.

Additionally, reports should identify whether any time delays or cost overruns occurred or are expected to incur, and what is being done to avoid to mitigate unexpected outcomes.

Quarterly Progress Reports are due on the 15<sup>th</sup> day of the month following a quarter:

Quarter	Report Due
January – March	April 15 <sup>th</sup>
April – June	July 15 <sup>th</sup>
July – September	October 15 <sup>th</sup>
October – December	January 15 <sup>th</sup>

SCDES will suspend reimbursement payments until quarterly reports are up-to-date. Delays in submitting quarterly reports will result in reimbursement processing being suspended until past-due quarterly reports have been received by SCDES.

<sup>&</sup>lt;sup>25</sup> Rev. 1 Update – Recipients are required to make records available to SCDES for inspection and audit at any time.

#### 9.3 Closeout

The grant closeout request will typically be submitted with the Recipient's final RFR or final co-funded payment request, no later than 90 days after the end of the POP. Upon closeout, a notice will be sent to the Recipient stating the POP is closed, listing any remaining funds not needed for the project and addressing the requirement to maintain all grant-related records for three years or longer applicable period, which may be due to an audit or litigation, equipment or real property being used beyond the POP.

The grant closeout request must include the following:

- Final RFR;
- Final Quarterly Progress Report;
- Final Milestones and Workplan Worksheet;
- Copy of any project deliverables developed with grant funding (if applicable);
- Dam Owner's request for a final site inspection of the completed work and Engineer's certification of construction in accordance with SC Code of Regulations Section 72-3.F. (applicable for construction projects only).

SCDES will send an official closeout letter to the Recipient once the grant closeout request has been reviewed for completeness and accuracy and the final payment has been paid to the Recipient. At closeout, the funds reservation on any unused funds will be released and those funds will be made available for future grant awards.

#### 10. Appeals and Non-Compliance

# 10.1 Appeals

Any SCDES staff decisions regarding this grant are appealable. Dispute procedures are available to any applicant that objects to any requirement in this NOFO, amendment to this NOFO, or does not receive a distribution of funding as a Recipient under a state grant program (Please see Attachment F – Procedures for Dispute Resolution<sup>26</sup>).

# **10.2 Remedies for Non-Compliance**

Recipients, Engineers, or Contractors that are found to be out of compliance with grant program policies and procedures will be given an opportunity to return to compliance. If

<sup>&</sup>lt;sup>26</sup> Rev. 1 Update – Added Attachment F – Procedures for Dispute Resolution.

the Recipient, Engineer, or Contractor is not able comply with grant program policies, remedies may include immediate termination of the grant agreement, cost recovery, and being disqualified from future grant consideration.

#### 11. Amendments

The Recipient must formally request an amendment to the award agreement for any proposed changes to the budget, SOW, or POP of the funded project. This includes any changes to the approved list of in-kind services to be counted towards the match requirement. SCDES may approve or deny the request based on the Recipient's justification. Amendment requests must be made to SCDES at least 90 days prior to the end of the POP and must include:

- The award number.
- Verification that progress has been made as described in quarterly reports submitted to SCDES.
- Reason(s) for the amendment request, including details of the legal, policy, or operational challenges justifying the need to amend the SOW, budget, POP, or other aspects of the grant funded project.
- Current status of the activity/activities.
- Current POP termination date.
- Amount of funds drawn down to date.
- Remaining available funds, both State and Recipient Match.
- Budget outlining how remaining funds will be expended.
- Plan for completion, including milestones and timeframes for achieving each milestone and the positions or person responsible for implementing the plan for completion.
- Certification that the activities within the modified SOW will be completed within the POP.

#### 12. Attachments

Attachment A – Dam Repair Assistance Grant Application SCDES Form D-25-0005

Attachment B - Ranking Tool

Attachment C - Milestones Worksheet Template - Non-Construction Projects

Attachment D – Milestones Worksheet Template – Construction Projects

Attachment E – Application Checklist

Attachment F – Procedures for Dispute Resolution

# 13. Revision History

# 13.1. Revision 0 (May 1, 2025) - The following changes were made to the preliminary guidelines, released March 20, 2025, for the release of Revision 0 of this NOFO:

- 1. Government entities are now eligible to apply;
- 2. Dams that create a source of revenue are now eligible dams;
- 3. Dams built under the authority of the Secretary of Agriculture (e.g., PL-566 watershed conservation district dams) are now eligible dams;
- 4. Dams where the owner has taxing authority are now eligible dams;
- 5. The Emergency Action Plan (EAP) requirement has been modified so that all Recipients are required to develop an up-to-date EAP in the Department's current format and receive Department approval to receive an award. The Department will accept alternative formats that it determines are at least equivalent to the Department's format. EAPs that contain all current information and in the Department's current format will meet this requirement from the outset;
- 6. The following changes have been made to the application requirements:
  - a. Added a Certificate of Compliance from both the Internal Revenue Service and SC Department of Revenue;
  - b. Added that the tax map ID #(s) for the property(ies) encompassing the dam and all appurtenant works must be included in the Project Narrative;
  - c. Added a letter stating that all dam owners are in support of the project, cosigned by all dam owners (only applicable to dams with multiple owners); and
  - d. Removed the requirement to include the dam's current EAP or an assurance statement to have an EAP developed within 12 months of award with the Application.
  - e. Added a requirement for construction projects that the Engineer shall submit a statement assessing the adequacy of any risk-reduction measures already in place at the dam and recommendations for any additional measures, if needed. Added that the risk reduction measures recommended by Engineer must be kept in place throughout the project as a condition of award acceptance.

# 13.2. **Revision 1 (July 2025)**

- 1. Updated funding available for grant awards from \$1.5 million to \$3 million to reflect the SFY26 budget approval;
- 2. Extended the application deadline from 5:00 PM on July 1, 2025, to 5:00 PM on September 2, 2025;
- 3. Dams that do not have a "Poor" or "Unsatisfactory" condition rating are now required to provide an Engineer's Report in order to be eligible;
- 4. Tax-exempt non-profit organizations are exempt from demonstrating that they are not delinquent on any local, state, or federal taxes;
- 5. The requirement for all dam owners to demonstrate support for the project is no longer applicable to dam removal projects;
- 6. The Recipient's cash match cannot come from another state source of funds;
- 7. Certain pre-award in-kind contributions are now eligible as the Recipient's match requirement;
- 8. The "Simultaneous Co-Funded" payment policy option is now available for Recipients with a financial hardship determination;
- 9. Added requirement for construction projects to maintain the same PE for the duration of the project;
- 10. The Cost Estimate is now part of the Detailed Budget application requirement.

  Please note that, for construction project applications, a cost estimate prepared and signed by an Engineer is still required;
- 11. IRS Tax Compliance Report and SCDOR Certificate of Compliance are no longer required for tax-exempt non-profit organizations;
- 12. IRS Determination Letter and SCDOR Certificate of Existence are now required for tax-exempt non-profit organizations;
- 13. The letter stating that all dam owners are in support of the project, cosigned by all dam owners, is no longer required for dam removal projects;
- 14. An Engineer's Report is now required for dams without a "Poor" or "Unsatisfactory" condition assessment rating;
- 15. The EAP requirement is no longer applicable to dam removal projects or projects that result in the exemption of a dam;
- 16. State agencies and political subdivisions are required to follow their own procurement codes;
- 17. Procurement requirements for non-governmental entities have been added;
- 18. Procurement is now required for Professional Services, including engineering, if the state share will exceed \$50,000;
- 19. Added requirements for sealed bidding;

- 20. Added requirements for bid protests;
- 21. Added bond requirements for construction contracts;
- 22. Added insurance, standard of performance, and compliance with laws requirements for contractors and Professional Engineers;
- 23. Added non-indemnification clause;
- 24. Added requirements for change orders; and
- 25. Recipients are required to make records available to SCDES for inspection and audit at any time.
- 26. Added Attachment F Procedures for Dispute Resolution.

#### 14. Definitions

- a. <u>Application</u> The Grant Application form (SCDES Form D-25-0005) and supporting documentation submitted by the Applicant.
- b. <u>Award Date</u> The date on which the Award Agreement is fully executed by all parties subject to the Agreement.
- c. <u>Bid Bond</u> A type of guarantee, often used in construction contracts bidding processes, to ensure that the winning bidder will take on the project and also provide a guarantee of project completion, typically in the form of a performance bond.
- d. <u>Change Order</u> Any written alteration in specifications, delivery point, rate of delivery, period of performance, price, quantity, or other provisions of any contract accomplished by mutual agreement of the parties to the contract.
- e. <u>Condition Assessment Rating</u> The overall rating assigned to a dam by SCDES staff following a Preliminary Inspection. SCDES uses the US Army Corps of Engineers' (USACE) rating system that is the national standard for reporting to the USACE's National Inventory of Dams (NID) and which is comprised of five ratings: Satisfactory, Fair, Poor, Unsatisfactory, and Not Rated. NID definitions for these five ratings are:
  - i. <u>Satisfactory</u> A rating meaning no existing or potential dam safety deficiencies are recognized. Acceptable performance is expected under all loading conditions (static,

hydrologic, seismic) in accordance with the minimum applicable state or federal regulatory criteria or tolerable risk guidelines. Typical Circumstances:

- No existing deficiencies or potentially unsafe conditions are recognized, with the exception of minor operation and maintenance items that require attention.
- b) Safe performance is expected under all loading conditions including the design earthquake and design flood.
- c) Permanent risk reduction measures (reservoir restrictions, spillway modifications, operating procedures, etc.) have been implemented to eliminate identified deficiencies.
- ii. <u>Fair</u> A rating meaning a dam has no existing dam safety deficiencies recognized for normal operating conditions. Rare or extreme hydrologic and/or seismic events may result in a Dam Safety Deficiency. Risk may be in the range to take further action. Note: Rare or extreme event is defined by the regulatory agency based on their minimum applicable state or federal criteria. Other Circumstances:
  - a) Lack of maintenance requires attention to prevent developing safety concerns.
  - b) Maintenance conditions may exist that require remedial action greater than routine work and/or secondary studies or investigations.
  - c) Interim or permanent risk reduction measures may be under consideration.
- iii. Poor A rating meaning a recognized Dam Safety Deficiency is recognized for normal operating conditions that may realistically occur. Remedial action is necessary. "Poor" may also be used when uncertainties exist as to critical analysis parameters that identify a potential Dam Safety Deficiency. Investigations and studies are necessary. Other Circumstances:
  - a) Dam has multiple deficiencies or a significant deficiency that requires remedial work.
  - b) Lack of maintenance (erosion, sinkholes, settlement, cracking, unwanted vegetation, animal burrows, inoperable outlet gates) has affected the integrity or the operation of the dam under normal operational conditions and requires remedial action to resolve.
  - c) Critical design information is needed to evaluate the potential performance of the dam. For example, a field observation or a review of the dam's performance history has identified a question that can only be answered by review of the design and construction history for the dam. Uncertainty arises when there is no design and/or construction documentation available for review and additional analysis is needed to better understand the risk associated with operation under normal operational conditions.
  - d) Interim or permanent risk reduction measures may be under consideration.

- iv. <u>Unsatisfactory</u> A rating meaning a Dam Safety Deficiency is recognized that requires immediate or emergency remedial action for problem resolution. Typical Circumstances:
  - a) A critical component of the dam has deteriorated to unacceptable condition or failed.
  - b) A safety inspection indicates major structural distress (excessive uncontrolled seepage, cracks, slides, sinkholes, severe deterioration, etc.), advanced deterioration, or operational deficiencies which could lead to failure of the dam or its appurtenant structures under normal operating conditions.
  - c) Reservoir restrictions or other interim risk reduction measures are required.
  - d) A partial or complete reservoir drawdown may be mandated by the state or federal regulatory agency.
- v. <u>Not Rated</u> A rating meaning the dam could not be rated during a Preliminary Inspection, typically due to inability to access or visually assess all parts of the dam.
- f. <u>Contingency</u> The amount of funds added as a line item to an overall project budget to cover unexpected costs that may arise during a project. Contingency shall not exceed 15% for construction projects and 5% for all other projects.
- g. <u>Contractor</u> A person who contracts with an Owner to improve real property or perform construction services for an Owner.
- h. <u>Dam</u> An artificial barrier with appurtenant works, including, but not limited to, dams, levees, dikes, or floodwalls for the impoundment or diversion of waters or other fluids where failure may cause danger to life or property. However, this does not include a dam:
  - i. Less than twenty-five feet in height from the natural bed of the stream or watercourse measured at the downstream toe of the dam, or less than twenty-five feet from the lowest elevation of the outside limit of the dam, if it is not across a stream channel or watercourse, to the maximum water storage elevation and has an impounding capacity at maximum water storage elevation of less than fifty-acre feet unless a situation exists where the hazard potential as determined by the department is such that dam failure or improper reservoir operation may cause loss of human life;
  - ii. Owned or operated by a department or an agency of the federal government;
  - iii. Owned or licensed by the Federal Energy Regulatory Commission, the South Carolina Public Service Authority, the Nuclear Regulatory Commission, the

- United States Corps of Engineers, or other responsible federal licensing agencies considered appropriate by the department;
- iv. Upon which the Department of Transportation or county or municipal governments have accepted maintenance responsibility for a road or highway where that road or highway is the only danger to life or property with respect to failure of the dam.
- v. Which in the judgement of the Department, because of its size and location could pose no significant threat of danger to downstream life or property (S.C. Code Ann. § 49-11-120).
- i. <u>Dam Safety Deficiency</u> A dam integrity or safety concern that could be the result of normal deterioration over time, damage caused by an extreme event (e.g., flood, earthquake), lack of adequate maintenance, misoperation, vandalism, terrorism, unauthorized or unqualified repair or alteration, or an inherent design flaw or inadequacy, that could result in a complete or partial failure of the dam or appurtenant structure, generally meaning the uncontrolled release of water or other stored liquid. It is a characteristic or condition that exists because the dam does not meet the applicable minimum regulatory requirements for the Hazard Potential Classification. A Dam Safety Deficiency can be *solely* the result of a reclassification of the dam's Hazard Potential Classification such that higher minimum regulatory requirements become applicable.
- j. <u>Emergency Action Plan (EAP)</u> A formal document defined under SC Dams and Reservoirs Safety Act and Regulations used to assist dam owners in identifying unusual or emergency conditions at a dam. This document also prescribes specific actions to reduce the potential for downstream loss of life and property damage in the event of a dam failure.
- k. <u>Engineer</u> A registered Professional Engineer licensed to practice in the State of South Carolina.
- I. <u>Grant</u> The dollars committed by the Department to the Recipient for the Project identified in the Application and set forth in the Award Agreement.
- m. <u>Award Agreement</u> The legally-binding document issued by SCDES to the Recipient setting forth the amount of funds awarded to the Recipient and the terms and conditions of said funds. The Award Agreement will not take effect until executed by both SCDES and the Recipient.

- n. <u>Hazard Potential</u> The possible adverse incremental consequences that result from the release of water or stored contents due to failure of the dam or misoperation of the dam or appurtenances.
- o. <u>Hazard Potential Classification</u> The system used by SCDES that categorizes dams according to the degree of adverse incremental consequences of a failure or misoperation of a dam, i.e., the dam's Hazard Potential. The Hazard Potential Classification does not reflect in any way the current condition of the dam. The three Hazard Potential Classifications utilized by SCDES are High Hazard Potential (or just "High Hazard"), Significant Hazard Potential (or just "Significant Hazard"), and Low Hazard Potential (or just "Low Hazard").
- p. <u>Hazard Reduction</u> The reduction in the potential consequences to life and property that could result from dam failure or misoperation.
- q. <u>High Hazard Potential</u> Dams where failure will likely cause loss of life or serious damage to home(s), industrial and commercial facilities, important public utilities, main highway(s) or railroads. "High Hazard Potential" and "High Hazard" may be used interchangeably.
- r. <u>Low Hazard Potential</u> Dams located where failure may cause minimal property damage to others. Loss of life is not expected. "Low Hazard Potential" and "Low Hazard" may be used interchangeably.
- s. Owner Those who own, control, operate, maintain, manage, or propose to construct a dam or reservoir. In cases where a dam has been abandoned by its owner either intentionally or unintentionally, and it is necessary to reestablish ownership, the Department shall look first to those entities who hold title to the property on which the dam is constructed and those entities who have acquired some legal responsibility for the dam through covenants or other legal agreements, and secondarily to the other entities who fall under the definition of owner.
- t. <u>Payment Bond</u> A type of guarantee bond that ensures specific parties such as suppliers are paid, should a contractor fail to fulfill a construction contract.
- u. <u>Performance Bond</u> -- A type of surety bond that serves as a guarantee to a property owner, ensuring the completion of a construction project or the payment of compensation up to

- the bond's limit in case the contractor fails to fulfill the contract terms. This is also sometimes known as a completion bond.
- v. <u>Period of Performance (POP)</u> The total time interval between the start of an award and the planned end date, during which recipients are authorized to incur costs to execute the approved Scope of Work. The POP begins on the date the Award Agreement has been fully executed.
- w. <u>Political Subdivision</u> All counties, municipalities, school districts, and public service or special purpose districts.
- x. <u>Preliminary Inspection</u> A visual, technical evaluation of the structural integrity and physical stability of a dam that may include an analysis of the dam's ability to pass flood waters. The term "preliminary inspection" means also the recurring routine re-inspections that the Department may schedule for certain dams.
- y. Preliminary Inspection Report The cover letter and attached field report from the Department to the dam owner(s) that provides the dam's current Hazard Potential Classification, Condition Assessment Rating assigned by the Department's inspector, and detailed findings from the Department's Preliminary Inspection, along with recommendations for repair, maintenance, and monitoring; status of the dam's EAP; and whether the dam is currently assigned an appropriate Hazard Potential Classification. The cover letter may provide voluntary compliance deadlines for the dam owner(s) for completing activities such as obtaining an Engineer's assessment of observed deficiencies, having an Engineer prepare and submit a permit application to correct deficiencies, or for the dam owner(s) to complete maintenance activities. Finally, the cover letter may provide the Department's intention to issue an Inspection and Repair Order and/or a Maintenance Order to the dam owner(s). For purposes of the Dam Repair Assistance Grant program, the official date for establishing dam eligibility will be the date shown on the cover letter.
- z. <u>Population at Risk (PAR)</u> The population downstream of a dam that would be subject to risk from flooding in the instance of an uncontrolled release from a dam, either as a result of misoperation or dam failure; usually documented in numbers of persons at risk. This term does not account for successful notification of downstream populations and evacuation of population out of the flood inundation zone.

- aa. <u>Pre-Award Costs</u> Those costs incurred by the Applicant prior to the Award Date, such as costs associated with developing a grant application. Pre-award costs are not eligible for reimbursement under this grant program.
- bb. <u>Project</u> the project identified and described in the Application for which the Department is awarding the Grant.
- cc. <u>Recipient</u> The eligible entity, such as an individual, private entity, governmental body, political subdivision, or non-profit organization, designated to receive the Grant and perform the Scope of Work, and set forth in the Award Agreement.
- dd. <u>Removal</u> The demolition or breaching of an existing dam or drainage of water impoundment or reservoir that removes the dam's ability to impound in accordance with an Engineer's design and under an appropriate Dam Safety permit issued by SCDES.
- ee. Repair Any work done on a dam which may affect the safety of the dam and done under an appropriate Dam Safety permit issued by SCDES. This includes, but is not limited to, work requiring excavation into the embankment fill or foundation of a dam or work requiring removal or replacement of major structural components of a dam.
- ff. Retainage An amount of money withheld from payment to a contractor or subcontractor until the end of the construction project, or at a time specified in the contract. Also known as "retention," the practice of withholding retainage is commonly used to ensure that the contractor or subcontractor finishes work completely and correctly.
- gg. Risk In the context of this grant program, is a function of three main components that make a dam a potential hazard to downstream life and property, either from failure or misoperation of the dam. The three components that contribute to overall risk are: 1) an event that provides a load or stress to the dam (e.g., a hurricane that causes extreme flooding), 2) the likelihood of failure or misoperation of the dam during the event, 3) and the consequences to downstream life and property as a result of the failure or misoperation. If any one of the three components can be reduced to zero, then total risk is also reduced to zero. Low Hazard dams, if properly classified, have a risk close to zero simply because the third component, consequences, are considered to be minimal for a dam that truly meets the definition of "Low Hazard Potential."

- hh. Routine Operation and Maintenance Activities performed to prevent deterioration of structures and equipment to keep a dam in a safe and functioning condition. These activities can be a scheduled or recurring action or performed after an inspection reveals an unusual observation that requires corrective restoration. Typical routine operation and maintenance activities can include (but are not limited to) mowing, removal of shallow-rooted vegetation and trees less than 4-inch diameter at breast height, addressing shallow erosion (less than 12-inches in depth), and servicing gates and valves to ensure functionality. This does not include replacement or repair to structures and equipment that have reached or exceeded their useful lives, either through normal wear and tear associated with age or through a structural failure that compromises integrity of the component.
- ii. <u>Scope of Work</u> All of the necessary activities to be performed by Recipient to execute the Project to accomplish the objectives described in the Grant Application, regardless of funding source. The Project Milestones worksheet submitted with the Grant Application shall be considered a summary of the Scope of Work and will become an integral piece of the Award Agreement once executed by SCDES and Recipient.
- jj. <u>SCDES</u> The South Carolina Department of Environmental Services.
- kk. <u>Significant Hazard Potential</u> Dams located where failure will not likely cause loss of life but may damage home(s), industrial and commercial facilities, secondary highway(s) or railroad(s) or cause interruption of use or service of relatively important public utilities. "Significant Hazard Potential" and "Significant Hazard" may be used interchangeably.
- II. <u>State</u> The State of South Carolina and any agencies or offices thereof.
- mm. <u>State Fiscal Year</u> The fiscal year for South Carolina beginning on July 1<sup>st</sup> and ending on June 30<sup>th</sup>. State Fiscal Year (SFY) 2025 began on July 1, 2024, and ends on June 30, 2025.